

1 UNITED STATES COURT OF APPEALS
2 FOR THE SECOND CIRCUIT

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5
6 August Term, 2005

7 (Argued October 28, 2005 Decided June 8, 2006)

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9 Docket No. 05-1831-cv

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14 Theresa A. Demoret, Barbara A. Napoli and Robin A. Pell,
15 Plaintiffs-Appellees,

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18 v.

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20 Philip Zegarelli, Dwight Douglas and
21 The Village of Sleepy Hollow, New York,

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23 Defendants-Appellants.

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27 Before:

28 CARDAMONE, POOLER, and SOTOMAYOR,
29 Circuit Judges.

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33 Defendants appeal from the March 4, 2005 order of the United
34 States District Court for the Southern District of New York
35 (Robinson, J.) granting in part and denying in part their
36 qualified immunity-based motions for summary judgment in
37 plaintiffs' gender discrimination litigation.

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39 Affirmed, in part, reversed and remanded, in part.
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TERENCE M. O'NEIL, Garden City, New York (James P. Clark, Bond, Schoeneck & King, PLLC, Garden City, New York, of counsel), for Defendants-Appellants Philip Zegarelli and the Village of Sleepy Hollow.

JACK BABCHIK, White Plains, New York (Babchik & Young, LLP, White Plains, New York, of counsel), for Defendant-Appellant Dwight Douglas.

JANE GOULD, White Plains, New York (Kim Berg, Lovett & Gould, LLP, White Plains, New York, of counsel), for Plaintiffs-Appellees.

1 CARDAMONE, Circuit Judge:

2 The case before us on this appeal has as one of the named
3 defendants the Village of Sleepy Hollow (Village), a small
4 municipality located on the banks of the Hudson River in
5 Westchester County, New York. The very name Sleepy Hollow evokes
6 shades of the Headless Horseman, Ichabod Crane, and Katrina Van
7 Tassel -- all fictional figures made famous by Washington Irving
8 in The Legend of Sleepy Hollow (Wildside Press 2004) (1917).
9 According to the legend, the Headless Horseman haunts this
10 tranquil village. Its ghost is reportedly responsible for
11 numerous frightful encounters, including one in which the specter
12 scared the schoolmaster, Ichabod Crane, out of town. In this
13 case we do not deal with a headless horseman, but with discord of
14 another kind -- the alleged discriminatory treatment faced by
15 plaintiffs, two female employees of the Village.

16 Plaintiffs Theresa Demoret and Robin Pell, employed by the
17 Village of Sleepy Hollow since 1997 and 1998, respectively, sued
18 the Village, Mayor Philip Zegarelli (Zegarelli or Mayor), and
19 Village Administrator Dwight Douglas (Douglas or Administrator)
20 for gender discrimination, asserting claims pursuant to 42 U.S.C.
21 § 1983 for violation of their rights under the Equal Protection
22 Clause of the Fourteenth Amendment; Title VII of the Civil Rights
23 Act of 1964, 42 U.S.C. § 2000e et seq.; and New York State
24 Executive Law § 296. Plaintiffs claimed they were exposed to a
25 hostile work environment, disparate treatment because of their
26 gender, and retaliation for their complaints of discrimination.

1 Defendants Zegarelli and Douglas moved for summary judgment
2 based on qualified immunity on the § 1983 claims. The United
3 States District Court for the Southern District of New York
4 (Robinson, J.), granted in part, and denied in part, their motion
5 in an order dated March 4, 2005. Demoret v. Zegarelli, 361 F.
6 Supp. 2d 193, 205 (S.D.N.Y. 2005). From this order defendants
7 appeal. In addition, defendants and the Village ask us to
8 exercise pendent appellate jurisdiction to dismiss plaintiffs'
9 related state law and Title VII claims.

10 BACKGROUND

11 Philip Zegarelli served as Mayor of the Village from 1979 to
12 1987 and then again during the relevant time period; reelected in
13 1999, he serves presently. Being Mayor of Sleepy Hollow is a
14 part-time job. As Mayor, Zegarelli is a voting member of the
15 seven-member Village Board and is responsible for its personnel
16 practices, including hiring, firing, and disciplinary matters.
17 The Mayor also directly supervises the Village Administrator.
18 The Village Administrator makes recommendations to the Mayor on
19 personnel decisions and is responsible for the Village's
20 day-to-day operations. In May 2000 Mayor Zegarelli hired Dwight
21 Douglas to serve in that capacity. Douglas's duties included the
22 direct supervision of plaintiffs and the Village department
23 heads.

24 Plaintiff Demoret was the secretary/assistant to the Mayor
25 and to the Administrator for six years from August 1997 to
26 September 2003. Plaintiff Pell is the Village recreation

1 supervisor, taking that position in 1998 and serving through the
2 present time. Plaintiffs brought suit against the defendants on
3 March 19, 2003. A third plaintiff, Barbara Napoli, joined the
4 original complaint but, by stipulation and agreement with
5 defendants, discontinued it. Plaintiffs Demoret and Pell filed
6 an amended complaint on October 16, 2003. Accepting plaintiffs'
7 allegations and drawing all permissible inferences in their
8 favor, we set forth the factual background.

9 A. Demoret's Claims

10 Theresa Demoret's duties initially included answering the
11 telephone, faxing documents, and drafting letters. During the
12 three years she was employed by the Village prior to Douglas's
13 hire as Village Administrator in May 2000, Demoret worked without
14 much direct supervision, reporting to the acting administrator
15 and the part-time Mayor as necessary. In addition to her duties
16 as secretary/assistant, she took on special projects from time to
17 time. For example, in 1998 she began assisting the treasurer
18 with preparing the payroll.

19 When Douglas became the Village Administrator, he told
20 Demoret he objected to her working on the payroll because he
21 needed a full-time assistant. When Demoret continued her
22 assistance on the payroll, Douglas checked frequently at her desk
23 to see if she was accomplishing her other duties for him. One of
24 Demoret's charges is Douglas acted condescendingly toward her by
25 closely supervising her work.

1 She also asserts Douglas treated her rudely throughout the
2 time they worked together -- in failing to say good morning to
3 her or engage her in conversation, and that when he did speak he
4 was condescending. At the same time, Demoret asserts that she
5 observed Douglas treating male colleagues in a friendly manner
6 and with courtesy. According to Demoret, Douglas micromanaged
7 the assignments he gave her. For example, he asked her to double
8 check the spelling of another employee's name even after she
9 assured him the spelling was correct, wrote unnecessarily
10 detailed notes to her about assignments she had performed in the
11 past, and accused her of reading the newspaper instead of working
12 when she clipped newspaper articles mentioning Sleepy Hollow as
13 part of her job duties. Further, Demoret complains defendants
14 failed to give her meaningful or enough work to do. Douglas
15 relegated to her basic tasks such as typing, photocopying, and
16 answering the telephone. He delegated substantive projects, such
17 as assisting with park renovation plans, to a male college
18 student intern, while relying on Demoret only for administrative
19 work.

20 When Demoret complained to Mayor Zegarelli about Douglas's
21 treatment of her and other women in the office, Zegarelli replied
22 by telling Demoret that others had also complained about the
23 Village Administrator because of Douglas's difficult personality.
24 The Mayor promised to talk to Douglas and to try to resolve the
25 personality conflict. To Demoret's knowledge, the Mayor never
26 took such remedial action.

1 Demoret also contends the Mayor gradually removed meaningful
2 job duties and responsibilities from her, including editing the
3 Village's newsletter, preparing payroll, and using the mayoral
4 stamp. Custody of the mayoral stamp was given to the Village
5 clerk (a female). In addition, the Mayor hired a woman whom he
6 knew from his prior work in the private sector to serve as deputy
7 clerk, and he gave her some duties previously assigned to
8 plaintiff. Without these duties, Demoret complains she was left
9 with little to do. Further, she laments, the Mayor and Village
10 Administrator moved her workspace from the second floor to the
11 third floor of the Village office building after she filed the
12 present lawsuit, and they took from her still more duties at that
13 time.

14 Through discovery conducted in this litigation, the Village
15 learned that Demoret had engaged in the unauthorized disclosure
16 of Village documents to her attorneys, who were involved with
17 other litigation against the Village. The Village held a hearing
18 on September 3, 2003 to allow Demoret to respond to the
19 allegations. Thereafter, Mayor Zegarelli announced his decision
20 to fire Demoret, which the Village Board of Trustees approved by
21 resolution on October 14, 2003.

22 B. Pell's Claims

23 Robin Pell took the job as recreation supervisor having
24 previously worked for the Village, running the day camp in the
25 summer of 1998 and managing the fall festival. In 1998 she
26 received a provisional appointment to the position of recreation

1 supervisor. The Village made that appointment permanent in 2000
2 after Pell passed a qualifying civil service test.

3 Pell, like Demoret, contends that as an employee she was
4 subjected to a hostile work environment and disparate treatment
5 on the basis of her gender. Pell's hostile work environment
6 claims are similar to those of Demoret. She declares that
7 Douglas spoke to her in a condescending manner and did not extend
8 social pleasantries, such as saying hello or good morning, that
9 he offered to male colleagues. On one occasion at a Village
10 function, Douglas commented to her in front of two other town
11 employees that she looked nice "and that [she] should dress that
12 way more often, because when [she] wear[s] a sweatsuit [her] IQ
13 must drop 20 points." Also, according to Pell, Douglas accused
14 her of being insubordinate when she expressed disagreement with
15 him. Pell contends that the Administrator used a different tone
16 of voice to speak to her than the one he used to speak to male
17 colleagues at the department head meetings. When Pell complained
18 to him that he did not treat her the same as male department
19 heads, Douglas accused her of being "too emotional."

20 As part of her hostile work environment claim, Pell points
21 to Zegarelli's and Douglas's comments regarding a sexual
22 harassment seminar for Village employees. According to Pell,
23 Mayor Zegarelli said that the seminar would be pointless for some
24 Village employees. He permitted jokes about the seminar during a
25 department head meeting, and he joked about the amount of
26 litigation against the Village. Village Administrator Douglas

1 commented that the Village was holding the seminar because "women
2 do foolish things." Pell found these comments offensive.

3 Like Demoret, Pell also asserts that Douglas micromanaged
4 her assignments and harassed her. In support of this contention,
5 Pell points to Douglas's reviewing assignments with her in a
6 detailed manner and giving her lists of tasks to complete. She
7 also contends that the Administrator scrutinized her department's
8 budget and expenditures more than he examined the budgets of
9 other departments that were run by male department heads.

10 Pell cites various office moves as evidence of gender
11 discrimination. In March 1999 she was moved from an office with
12 windows to an adjacent windowless office. Pell maintains further
13 that she was treated differently from the male department heads,
14 especially with respect to pay issues. She declares she was paid
15 a lower salary than male employees of the Village at her level.
16 In fact, she says, she was even paid less than two of her male
17 subordinates. Pell's starting salary as recreation supervisor
18 was \$40,000, but her male predecessors, one of whom held the
19 position for only two months, each made \$48,000. She charges the
20 pay inequity was a result of gender discrimination.

21 In addition to her duties as recreation supervisor, Pell
22 took on the job of running the Village's day camp instead of
23 hiring a separate day camp director. The Mayor promised her a
24 stipend as compensation for the extra responsibility, but the
25 Village never paid her for this work. According to Pell, her
26 male counterparts -- the other department heads -- regularly

1 received stipends or extra money for performing duties beyond
2 their regular roles.

3 Pell also contends that she was not allowed to accumulate
4 comp time or overtime pay. Douglas required her to submit her
5 work schedule to him in advance, and he would instruct her to
6 take off more time from work so that she did not accumulate
7 overtime. The Administrator accused Pell of taking overtime
8 without permission and threatened her with disciplinary charges
9 for unauthorized overtime. Although she was not in fact charged,
10 Douglas's scrutiny limited her ability to earn overtime by
11 working evenings and weekends. Douglas did not similarly require
12 male department heads to scale back their hours or to limit their
13 overtime. The male department heads were permitted to supplement
14 their base salaries substantially, which were already higher than
15 Pell's salary, by earning overtime.

16 Pell declares she was eligible for a promotion and pay
17 increase for passing the civil service test for superintendents,
18 but the Village declined to change her job title to recreation
19 superintendent even after she qualified for that position. That
20 title was held by at least one of her male predecessors. Pell
21 reasons that it was discriminatory for the Village to refuse to
22 change her title to superintendent because she was doing the job
23 of her predecessors and providing more services than they did.

24 C. Prior Legal Proceedings

25 Defendants moved for summary judgment based on qualified
26 immunity. On March 4, 2005 the district court denied this motion

1 in part, and granted it in part. Demoret, 361 F. Supp. 2d at
2 205. The court found plaintiffs had alleged sufficient evidence
3 to establish a hostile work environment, id. at 200, and
4 therefore denied defendants qualified immunity on this claim, id.
5 at 205.

6 With respect to the disparate treatment claims, the trial
7 court held that Demoret had not shown disparate treatment because
8 she was comparing herself to employees who were not similarly
9 situated. Id. at 201. Demoret's disparate treatment claim was
10 accordingly dismissed. Id. at 205. At the same time, the
11 district court reasoned, Pell had shown that she was paid less
12 than the similarly situated male department heads as well as her
13 subordinates. Id. at 201. For that reason, the trial court held
14 that Pell's disparate treatment claim could go forward, and
15 consequently denied defendants' assertion of qualified immunity.
16 Id. at 202, 205.

17 We now affirm, in part, and reverse and remand, in part.

18 DISCUSSION

19 Ordinarily, we have no jurisdiction to hear an immediate
20 appeal from a district court order denying summary judgment
21 because such an order is not a final decision. See 28 U.S.C.
22 § 1291; O'Bert ex rel. Estate of O'Bert v. Vargo, 331 F.3d 29, 38
23 (2d Cir. 2003). But, under the collateral order doctrine, the
24 denial of a motion for summary judgment made by a government
25 official based on his claim of qualified immunity is immediately
26 appealable to the extent the district court denied the motion as

1 a matter of law. Locurto v. Safir, 264 F.3d 154, 162 (2d Cir.
2 2001).

3 We review de novo a district court's denial of summary
4 judgment when the motion for such relief is made on qualified
5 immunity grounds. Moore v. Vega, 371 F.3d 110, 114 (2d Cir.
6 2004). We construe the facts in the light most favorable to the
7 non-moving party, here plaintiffs Demoret and Pell. Zurich Am.
8 Ins. Co. v. ABM Indus., Inc., 397 F.3d 158, 164 (2d Cir. 2005).
9 Summary judgment is appropriate only where "there is no genuine
10 issue as to any material fact and . . . the moving party is
11 entitled to a judgment as a matter of law." Fed. R. Civ. P.
12 56(c).

13 I Qualified Immunity

14 Qualified immunity protects government officials from civil
15 liability when performing discretionary duties "insofar as their
16 conduct does not violate clearly established statutory or
17 constitutional rights of which a reasonable person would have
18 known." Harlow v. Fitzgerald, 457 U.S. 800, 818 (1982). In
19 deciding whether qualified immunity applies, the threshold
20 inquiry is whether the plaintiff's version of the facts "show[s]
21 the officer's conduct violated a constitutional right." Saucier
22 v. Katz, 533 U.S. 194, 201 (2001); accord Moore, 371 F.3d at 114.
23 If no constitutional or statutory right was violated --
24 construing the facts in favor of plaintiffs -- we need not
25 conduct further inquiries concerning qualified immunity.
26 Saucier, 533 U.S. at 201.

1 If on the other hand, "a violation could be made out on a
2 favorable view of the parties' submissions, the next, sequential
3 step is to ask whether the right was clearly established." Id.
4 A defendant is entitled to qualified immunity only if he can show
5 that, viewing the evidence in the light most favorable to
6 plaintiffs, no reasonable jury could conclude that the defendant
7 acted unreasonably in light of the clearly established law. Ford
8 v. Moore, 237 F.3d 156, 162 (2d Cir. 2001). In other words,
9 government officials will be immune from liability if they can
10 establish that it was objectively reasonable for them to believe
11 their actions were lawful at the time. Moore, 371 F.3d at 114.

12 II Section 1983 Claims

13 Plaintiffs brought equal protection claims against the Mayor
14 and Village Administrator under 42 U.S.C. § 1983 alleging
15 violations of their Fourteenth Amendment rights to be free from
16 discrimination. Section 1983 allows an action at law against a
17 "person who, under color of any statute, ordinance, regulation,
18 custom, or usage, of any State . . . subjects, or causes to be
19 subjected, any citizen of the United States . . . to the
20 deprivation of any rights, privileges, or immunities secured by
21 the Constitution and laws." 42 U.S.C. § 1983.

22 Having discussed the framework for deciding an issue of
23 qualified immunity, we turn to the threshold question in this
24 case: whether, on the facts alleged, Mayor Zegarelli and Village
25 Administrator Douglas could be found to have violated plaintiffs'
26 equal protection rights.

1 We have held that sex-based discrimination may be actionable
2 under § 1983 as a violation of equal protection. See Kern v.
3 City of Rochester, 93 F.3d 38, 43 (2d Cir. 1996). Accordingly,
4 § 1983 and the Equal Protection Clause protect public employees
5 from various forms of discrimination, including hostile work
6 environment and disparate treatment, on the basis of gender.
7 Once action under color of state law is established, the analysis
8 for such claims is similar to that used for employment
9 discrimination claims brought under Title VII, the difference
10 being that a § 1983 claim, unlike a Title VII claim, can be
11 brought against individuals. See Feingold v. New York, 366 F.3d
12 138, 159 & n.20 (2d Cir. 2004) (reasoning that § 1983 equal
13 protection claims parallel Title VII claims); Back v. Hastings on
14 Hudson Union Free Sch. Dist., 365 F.3d 107, 123 (2d Cir. 2004)
15 (applying McDonnell Douglas framework to § 1983 case).

16 A. Hostile Work Environment

17 In order to establish a claim of hostile work environment, a
18 plaintiff must produce evidence that "the workplace is permeated
19 with discriminatory intimidation, ridicule, and insult, that is
20 sufficiently severe or pervasive to alter the conditions of the
21 victim's employment and create an abusive working environment."
22 Harris v. Forklift Sys., Inc., 510 U.S. 17, 21 (1993); Cruz v.
23 Coach Stores, Inc., 202 F.3d 560, 570 (2d Cir. 2000). Plaintiff
24 must show not only that she subjectively perceived the
25 environment to be abusive, but also that the environment was

1 objectively hostile and abusive. Hayut v. State Univ. of N.Y.,
2 352 F.3d 733, 745 (2d Cir. 2003).

3 Isolated incidents typically do not rise to the level of a
4 hostile work environment unless they are "of sufficient severity"
5 to "alter the terms and conditions of employment as to create
6 such an environment." Patterson v. County of Oneida, 375 F.3d
7 206, 227 (2d Cir. 2004). Generally, "incidents must be more than
8 episodic; they must be sufficiently continuous and concerted in
9 order to be deemed pervasive." Alfano v. Costello, 294 F.3d 365,
10 374 (2d Cir. 2002).

11 To analyze a hostile work environment claim, we look to the
12 record as a whole and assess the totality of the circumstances,
13 see Raniola v. Bratton, 243 F.3d 610, 617 (2d Cir. 2001),
14 considering a variety of factors including "the frequency of the
15 discriminatory conduct; its severity; whether it is physically
16 threatening or humiliating, or a mere offensive utterance; and
17 whether it unreasonably interferes with an employee's work
18 performance," Harris, 510 U.S. at 23. We must also consider the
19 extent to which the conduct occurred because of plaintiffs' sex.
20 See Alfano, 294 F.3d at 374.

21 There is little, if any, evidence to suggest that Douglas's
22 close monitoring of Demoret's work, his mild rudeness to her, or
23 his failure to take advantage of all of her abilities was
24 motivated by gender discrimination. Likewise, there is little
25 evidence that the Administrator was discriminating against
26 Demoret on account of her sex when he assigned responsibilities

1 formerly handled by her, such as maintaining custody of the
2 mayoral stamp, to other female employees. Further, this
3 treatment was not so severe as to be abusive.

4 After plaintiffs filed their lawsuit, Demoret was moved to
5 the third floor of the Village office building, and various
6 duties, especially those that were confidential in nature, were
7 taken from her. For a portion of the time she was on the third
8 floor, either her computer or her printer was not functioning.
9 In the end, Demoret was fired. There is no indication that male
10 employees were or would have been treated differently under
11 similar circumstances.

12 Pell's complaints of a hostile work environment fail for
13 similar reasons -- the incidents she alleges are insufficient as
14 a matter of law to meet the threshold of severity or
15 pervasiveness required for a hostile work environment. To
16 support her hostile work environment claim, Pell points to, inter
17 alia, Douglas's reviewing her budget with a fine-toothed comb and
18 his criticizing her for being five minutes late to department
19 meetings even though male employees could skip meetings with
20 impunity. The evidence that Pell presents as part of her hostile
21 work environment claim may go to the existence of an adverse
22 employment action with respect to her disparate treatment claim,
23 which we discuss below, but it does not rise to the level of a
24 hostile work environment. There is nothing in the record to
25 indicate that the environment faced by Pell was so severe as to
26 be abusive.

1 As a consequence, we conclude that neither Demoret nor Pell
2 has presented evidence that would allow a reasonable factfinder
3 to believe defendants Douglas and Zegarelli exposed them to a
4 hostile work environment. See Harris, 510 U.S. at 23.
5 Therefore, defendants are entitled to qualified immunity on
6 plaintiffs' hostile work environment claims, and the district
7 court's contrary view must be reversed as to both plaintiffs.

8 B. Disparate Treatment

9 We turn to plaintiffs' claims that they were denied their
10 equal protection right to be free from gender discrimination
11 because they were treated differently than similarly situated
12 male employees of the Village. Before addressing Pell's claims,
13 we note that we are not called upon to assess defendants'
14 qualified immunity with respect to Demoret's claims. We read the
15 district court's opinion to have dismissed all of Demoret's
16 disparate treatment claims, and she has not cross-appealed that
17 ruling. See Demoret, 361 F. Supp. 2d at 205 ("In determining
18 whether Defendants are entitled to qualified immunity on
19 Demoret's remaining claim of disparate treatment, the Court found
20 her claims insufficient and hereby dismisses it[sic]." (emphasis
21 added)).

22 To the extent the district court's dismissal of Demoret's
23 disparate treatment claim is ambiguous and can be read as
24 dismissing only her salary claim, see Demoret, 361 F. Supp. 2d at
25 201 (discussing salary), and thus allowing the claim that her
26 office move and firing were motivated by discrimination to

1 survive, we hold that even when viewed in the light most
2 favorable to plaintiff, there is no evidence from which a
3 reasonable factfinder could conclude that defendants were
4 motivated by gender in moving Demoret's office or in firing her.
5 Therefore, defendants are entitled to qualified immunity on these
6 claims.

7 Turning now to Pell's claims of unequal treatment. Courts
8 analyze claims of disparate treatment under the familiar burden-
9 shifting framework of McDonnell Douglas Corp. v. Green, 411 U.S.
10 792 (1973). See Fitzgerald v. Henderson, 251 F.3d 345, 356 (2d
11 Cir. 2001). The plaintiff must first establish a prima facie
12 case by demonstrating that: (1) she is a member of a protected
13 class; (2) her job performance was satisfactory; (3) she suffered
14 adverse employment action; and (4) the action occurred under
15 conditions giving rise to an inference of discrimination. See
16 McDonnell Douglas, 411 U.S. at 802.

17 If the plaintiff demonstrates a prima facie case, the burden
18 shifts to the defendant employer to provide a legitimate,
19 non-discriminatory reason for the action. Id. at 802-04. If the
20 defendant makes such a showing, the burden shifts back to the
21 plaintiff to prove discrimination, for example, by showing that
22 the employer's proffered reason is pretextual. Id. at 804.

23 In this case, defendants do not dispute that Pell is a
24 member of a protected class or that she performed her job duties
25 satisfactorily; hence prongs one and two of Pell's prima facie
26 case of disparate treatment are satisfied.

1 For the third prong, Pell must show that she suffered
2 adverse employment action. An adverse employment action is a
3 "materially adverse change in the terms and conditions of
4 employment [that] is more disruptive than a mere inconvenience or
5 an alteration of job responsibilities." Fairbrother v. Morrison,
6 412 F.3d 39, 56 (2d Cir. 2005). "Examples of materially adverse
7 changes include termination of employment, a demotion evidenced
8 by a decrease in wage or salary, a less distinguished title, a
9 material loss of benefits, significantly diminished material
10 responsibilities, or other indices . . . unique to a particular
11 situation." Id.

12 Some of the actions about which Pell complains were not
13 adverse employment actions. She cannot premise a claim on her
14 various office moves. Defendants were not employed by the
15 Village when the first move occurred, and her newest office was
16 in her view better than the office she occupied when Zegarelli
17 became Mayor. Nor can she premise a claim on the fact that the
18 Village assigned her a Jeep to use instead of a Ford.

19 Other allegations, however, more comfortably satisfy the
20 third prong's requirement of an adverse employment action. Pell
21 alleges she was paid considerably less than other department
22 heads, all of whom were male. She was paid less than her
23 predecessors even though she took on more responsibility than
24 they had. She was even paid less than subordinate male employees
25 that she supervised. Pell alleges also that, beginning in 2002,
26 she was not allowed to earn overtime pay or comp time and that

1 she was the only employee required to submit written requests to
2 work overtime.

3 Defendants' failure to promote Pell to superintendent and
4 the transfer of her employees to another department, which are
5 relevant to her wage claim, may also constitute adverse
6 employment actions. At least one of her predecessors held the
7 title of superintendent, and Zegarelli and Douglas moved quickly
8 to give the title to another male department head around the same
9 time that Pell was denied the title. Further, the transfer of
10 her employees constitutes "significantly diminished material
11 responsibilities." Fairbrother, 412 F.3d at 56. Pell's
12 allegations regarding her pay, lack of promotion, and removal of
13 supervisory responsibilities form sufficient showings of adverse
14 employment action to persuade us that Pell meets the third prong
15 of establishing her prima facie case on these claims.

16 She is also able to establish the fourth prong because
17 circumstances surrounding the adverse employment actions
18 experienced by plaintiff give rise to an inference of gender
19 discrimination. These actions must be seen in the context of
20 Douglas's micromanaging and offensive comments and Zegarelli's
21 failure to respond to her expressed concerns. As discussed
22 above, although the treatment complained about by plaintiffs does
23 not rise to the level of a hostile work environment, it does
24 support Pell's claim of disparate treatment on the basis of
25 gender.

1 Defendants argue that the actions about which Pell complains
2 were the results of nondiscriminatory managerial decisions,
3 including budget concerns. However, Pell has proffered
4 sufficient evidence that male department heads were given raises
5 and allowed more leeway regarding spending during the relevant
6 time period, and a factfinder could reasonably conclude that
7 Zegarelli and Douglas's managerial reasons were pretextual and
8 that the real reason was discrimination. See Brennan v. Metro.
9 Opera Ass'n, Inc., 192 F.3d 310, 317 (2d Cir. 1999).

10 Thus, the district court properly determined that Zegarelli
11 and Douglas were not entitled to qualified immunity on Pell's
12 equal protection claims.

13 III Pendent Appellate Jurisdiction

14 In considering this interlocutory appeal, we may exercise
15 pendent jurisdiction over issues that are not otherwise
16 appealable, but only to the extent that (1) those issues are
17 "inextricably intertwined" with the question of qualified
18 immunity, or (2) review of those issues is necessary for
19 meaningful review of the qualified immunity claim. See Rein v.
20 Socialist People's Libyan Arab Jamahiriya, 162 F.3d 748, 757-58
21 (2d Cir. 1998) (citing Swint v. Chambers County Comm'n, 514 U.S.
22 35, 51 (1995)).

23 As illustrated by our discussion of the qualified immunity
24 issue, the merits of a constitutional claim generally are
25 inextricably intertwined with qualified immunity because we must
26 determine whether a constitutional right has been violated before

1 deciding whether the right was clearly established. See Kaluczky
2 v. City of White Plains, 57 F.3d 202, 207 (2d Cir. 1995). Where
3 the standards for finding a violation under other statutes are
4 the same as those for finding a constitutional violation under
5 § 1983, and we premise a finding of qualified immunity on the
6 fact that no individual defendant violated the plaintiff's
7 constitutional rights, liability under statutes other than § 1983
8 also tends to be inextricably intertwined with the qualified
9 immunity question. Finally, where a municipality's liability
10 arises solely from the actions of an employee who is entitled to
11 qualified immunity, we may, in our discretion, reach the
12 liability of the municipality under the doctrine of pendent
13 appellate jurisdiction. See Sadallah v. City of Utica, 383 F.3d
14 34, 39 (2d Cir. 2004).

15 A. State Law Claims for Hostile Work Environment

16 Plaintiffs asserted hostile work environment claims under
17 New York state law in addition to their federal claims. The
18 standard of liability for these claims is the same as for the
19 federal claims. Cf. Ferraro v. Kellwood Co., 440 F.3d 96, 99 (2d
20 Cir. 2006). Hence, we exercise jurisdiction over these claims.
21 See Sadallah, 383 F.3d at 39 (finding claim "inextricably
22 intertwined" where it was "based on precisely the same argument
23 that we rejected in finding for [defendant] on the qualified
24 immunity issue"). Because we hold that plaintiffs have not
25 established that Zegarelli and Douglas violated their equal
26 protection rights to an unhostile work environment, and that

1 therefore defendants are entitled to qualified immunity on the
2 federal claims, it follows that plaintiffs have not established a
3 hostile work environment claim under New York State Human Rights
4 Law, N.Y. Exec. Law § 296. See Forrest v. Jewish Guild for
5 Blind, 3 N.Y.3d 295, 305, 310-11 (N.Y. 2004) (applying standard
6 for state law claim of hostile work environment, an identical
7 standard as that under federal law). Defendants are also
8 entitled to summary judgment on the plaintiffs' state law claims
9 for hostile work environment.

10 We also exercise pendent appellate jurisdiction over the
11 hostile work environment claims that plaintiffs brought under New
12 York state law against the Village. Plaintiffs' allegations that
13 the Village is liable for a hostile work environment are based
14 solely on the acts of Zegarelli and Douglas. Plaintiffs' claims
15 against the Village are thus inextricably intertwined with their
16 claims against the individual defendants. Because we have found
17 as a matter of law that Zegarelli and Douglas did not subject
18 plaintiffs to a hostile work environment, defendants are entitled
19 to summary judgment on plaintiffs' parallel state law causes of
20 action.

21 B. Title VII and State Law Claims for Disparate Treatment

22 Likewise, we exercise pendent appellate jurisdiction over
23 the district court's denial of defendants' motion for summary
24 judgment on plaintiffs' disparate treatment claims under Title
25 VII, against the Village, and under state law, against all
26 defendants.

1 Title VII claims for disparate treatment parallel the equal
2 protection claims brought under § 1983. Feingold, 366 F.3d at
3 159. "The elements of one are generally the same as the elements
4 of the other and the two must stand or fall together." Id. The
5 standards for deciding the state law claims for disparate
6 treatment are also the same as the standards for § 1983 and Title
7 VII. Ferraro, 440 F.3d at 99. Having determined that the
8 district court correctly dismissed all of Demoret's disparate
9 treatment claims, we dismiss her Title VII and state law claims
10 against the individual defendants and the Village.

11 As for Pell's Title VII and state law disparate treatment
12 claims against Zegarelli, Douglas, and the Village, we dismiss
13 those claims not premised on the inequities Pell experienced with
14 regard to salary, overtime, and supervisory duties, such as the
15 claims involving the car and Pell's office moves. Pell may
16 continue however to pursue under Title VII and state law, as she
17 may under § 1983, her claims that she was paid a lower salary
18 than her male colleagues and subordinates, prevented the
19 opportunity for promotion, denied the opportunity to earn
20 overtime, and stripped of her supervisory responsibilities
21 because she was a woman.

22 C. Title VII and State Law Claims for Retaliation

23 Plaintiffs also claimed retaliation, under Title VII and New
24 York state law, for their speaking out against the alleged
25 discrimination they experienced. Because we may readily decide
26 the 42 U.S.C. § 1983 issues -- whether defendants Zegarelli and

1 Douglas created a hostile work environment or otherwise
2 discriminated against plaintiffs on the basis of sex -- without
3 considering whether defendants retaliated against plaintiffs for
4 complaining about discrimination, we hold that plaintiffs'
5 retaliation claims are not inextricably intertwined with their
6 § 1983 claims in this case. Cf. Rein, 162 F.3d at 759. Thus, we
7 lack pendent jurisdiction over them.

8 CONCLUSION

9 Accordingly, the district court's denial of summary judgment
10 based on qualified immunity to defendants is affirmed, in part,
11 and reversed and remanded, in part. Zegarelli and Douglas are
12 entitled to qualified immunity on plaintiffs' hostile work
13 environment claims. The parallel hostile work environment claims
14 against the Village are dismissed. We have read the district
15 court's opinion as dismissing all of Demoret's § 1983 disparate
16 treatment claims, and we dismiss her Title VII and state law
17 disparate treatment claims as well. Zegarelli and Douglas are
18 not entitled to qualified immunity on Pell's claims of disparate
19 treatment regarding her pay, title, and supervisory
20 responsibility, and Pell may proceed against the individual
21 defendants and the Village with those claims under § 1983, Title
22 VII, and state law. Because we lack pendent appellate
23 jurisdiction over plaintiffs' Title VII and state law claims for
24 retaliation, we do not reach these claims on this appeal.